City of Jamestown, New York

2024 EXECUTIVE BUDGET

BUDGET SUMMARY



The Front Garden Recognition Program is a project of the Jamestown Renaissance Corporation



EDWARD A. SUNDQUIST Mayor

Budget Summary Index

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Message from the Mayor

To the Members of City Council and the Jamestown Community:

When I took office, Jamestown was on the brink of insolevencey during a global pandemic. The past four years have seen much change, challenge, and success. With conservative budgeting, smart investments, and progressive thinking, the City of Jamestown is in it's best fiscal position in decades.

As we move into 2024, the City's general fund reserves are at a record high, new sources of revenue have been found, legacy cost savings have been realized, and continued property value growth, has shown Jamestown can thrive.



Mayor Edward A. Sundquist

My administration has taken steps to alleviate long-term challenges that have plauged this City for decades. All of our union contracts are settled, we have saved both retirees and City taxpayers millions of dollars in the implementation of a new retiree healthcare plan. Where we were once at the constituitonal tax limit, we have kept the tax rate flat for all four years, saving residents money and increasing our tax margin.

The infusion of over \$28 million of American Rescue Plan Recovery Funds remains a great boost to Jamestown, bringing unprecedented monies for needed capital projects, economic development, neighborhood programs, infrastructure projects, and enhanced public safety with the addition of both police officers and fire fighters. This, along with over \$16 million in grant funding received, has allowed the City to expand services across the board, all at no cost to local taxpayers.

I am proud to say this year, we have a "balanced" budget with no use of reserve funds. This is due to the hard work of our departments increasing revenues, developing collaborative cost-saving plans, and the massive success of our renewed focus on state and federal grant programs. This budget also makes new investments in areas critical to Jamestown's future, intended to further improve property values and quality of life. I recognize this process does not alleviate all the challenges for the future, but we are on the right path forward.

Some key takeaways from this year's Executive Budget:

1. <u>No Tax Increase & No Use of Fund Balance</u>

As has been the case for every year of my administration, there will be <u>no tax</u> <u>rate increase</u> for City of Jamestown residents. Despite inflation and increased costs, the City has brought in record federal and state grant funds and used conservative budgeting to ensure that property taxes are not the sole revenue driver in the City Budget. Property values continue to rise, with this year's full valuation rising more than 20%. By keeping taxes flat with increased home valuations, the City is now using less than 80% of it's constitutional taxing authority, down from 99% when I took office in 2020.

This year, we will also see **no use of fund balance** to achieve a balanced budget. The continued growth in unrestricted fund balance, which now meets the industry standard of sixty days of expenses, has given the City breathing room to not slash services during a bad year. This has allowed us to make further investments to keep taxes down and raise property values.

2. <u>Major Investments in Neighborhoods & Infrastructure</u>

When talking with Jamestown residents, the number one concern is housing. While we have seen strong growth in housing values and a large number of public and private investment into homes, there are still too many derelict, unsalveagable, and unsafe homes. This budget includes record general fund investment into neighborhoods, with the goal of making a more livable Jamestown for all.

This budget includes <u>one-half million dollars in demolition funding</u>. This will help remove unsalvageable and blighted homes across Jamestown. Too often, condemned homes sit empty with years of inaction. 2024 will be a year of tackling blight in our community. We will continue the work of rehabbing salvagable homes and getting them into the hands of first-time, and new, homebuyers to ensure neighborhoods are stabilized with owner-occupied homes.

I am also excited to announce funding for improving sidewalks across our city, with \$200 thousand in dedicated funds in the city budget for sidewalk repair. Our sidewalks are a critical part of our infrastructure, and provide safe routes around Jamestown for our kids, seniors, those with disabilities, and pedestrians. Too often, however, we are limited by rules and regulations on where we can repair sidewalks.

This flexible funding will go to repairing heavily damaged sidewalks, and is intended to be a new yearly investment to improve and maintain safe sidewalks and ensure Jamestown's walkability for generations to come.

This year we are also providing funding for storm sewers. This is intended to be a new, annual investment into a cost-efficient method of maintaining our storm sewers. This will build resiliency in our storm sewers in the face of climate change and allow the city to methodically reinforce our infrastructure in a budget-friendly way.

Streets funding remains at a record high, which has, over the last two years, allowed us to repave and reconstruct more streets than ever, while also allowing increased investments into upgrading our public works fleet. Our roads are gradually improving thanks to smarter investments and policies, and will continue into the new year.

3. <u>Unprecedented Investments into Police & Fire</u>

Over the last four years, I have been proud to oversee the largest increase in police and fire staffing levels in decades, utilizing federal funds to hire more officers and firefighters to protect our city, enhancing life saving medical care, and keeping our streets safe. My administration has been diligent in finding every grant opportunity possible to give our public safety the resources they need, with over \$4 million in American Rescue Plan Funds set aside for public safety, along with over \$3 million in federal and state grant funds to increase manpower and equipment needs in our public safety departments.

In fulfilling our promise, we are now funding police vehicles in the annual general fund budget process, providing for sustainable upgrading of our police fleet, and providing the tools needed to keep us safe. We are also setting aside increased funds for our fire department so it can tackle pressing deferred maintenance projects.

4. <u>Investments into Parks & Public Spaces</u>

The Parks Department's portfolio is growing at a fast rate with the major additions of the Riverwalk Bike Path, JTNY Powerhouse Skatepark, disc golf course at Bergman Park, as well as new playgrounds, pavilions, and facilities across Jamestown. Next year will be a record year of openings, with new splashpads coming to Allen and Jackson-Taylor Parks, new playground equipment, a volleyball court, and fruit orchard coming to Willard Street Park, and a renovation of Roseland Park, which will include new green space, a new pavilion, and the city's first pickleball courts.

The huge increase of parks assets has led to stretch the manpower of our wonderful Parks department, and we must increase the number of workers taking care of our park spaces. We are proposing in this budget two new parks laborers, which will help the parks manage the increased amount of activities within our parks. We are also including the hiring of an operations assistant, which has become necessary due to the parks returning to pre-covid level usage. Putting together a budget of this size is always a monumental task. I want to thank Deputy Comptroller Carol Malek, Clerk Jennifer Williams, Executive Assistant to the Mayor Zachary Altschuler, Finance Department staff, all City department heads, and my staff for the long hours that went into putting this budget together. Their dedication to Jamestown inspires me everyday.

Eward a. Sundquist

Edward A. Sundquist, Mayor



Mayor Edward A. Sundquist's 2024 Executive Budget maintains the same tax rate while providing a record use of capital funds for needed equipment and projects. The City is budgeting for no use in fund balance.

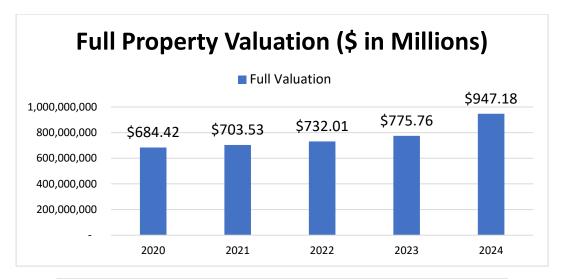
2024 Executive Budget (\$ in Millions)						
2023 Adopted 2024 Executive Change						
Total Appropriations	\$38.85	\$40.15	\$	1.22		
Total Revenues	\$22.30	\$23.77	\$	1.39		
Total Cost	\$16.55	\$16.38	\$	(0.17)		
Appropriated Fund Balance	\$.38	\$0	\$	(0.38)		
Real Property Tax Levy	\$16.17	\$16.38	\$	0.21		

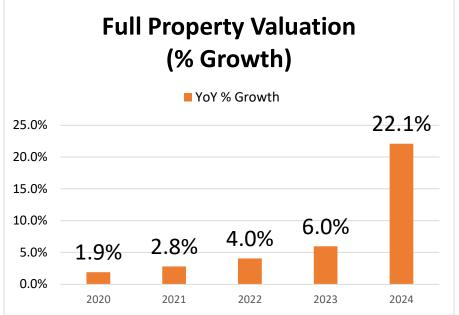
Real Property Taxes: The 2024 Executive Budget proposes no change in the tax rate from 2022, with an increase in the tax levy of only 1.29%. The tax rate has remained flat for the entirety of Mayor Sundquist's term, with property value growth and inflation far outpacing any increase to the tax levy. Due to the growth of Jamestown's tax base, the City has decreased the percentage available to tax under the New York State constitutional tax limit to 78.24%, down from 99.1% when Mayor Sundquist entered office less than four years ago. This equates to over \$3.3 million in constitutional tax margin.

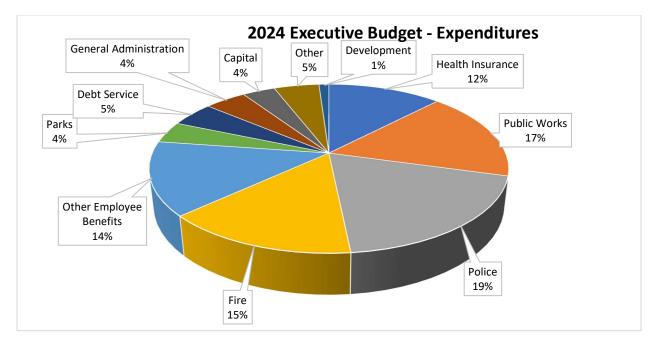
Property Tax Levy History (\$ in Millions)							
2019 2020 2021 2022 2023 2024							
Tax Levy	\$16.01	\$15.98	\$16.03	\$16.16	\$16.17	\$16.38	
Tax Rate per 1000 23.84 23.69 23.69 23.69 23.69 23.69						23.69	
Assessed Taxable Value	\$671.51	\$674.84	\$676.66	\$682.23	\$682.67	\$691.44	

Full Property Valuation: The Full Property Valuation in Jamestown has risen exponentially over the past few years, including an astonishing projected 22.1% rise in 2024. Since 2020, the Full Property Valuation of the City has risen 34.9%, greatly increasing potential property tax revenue and improving Constitutional tax margin.

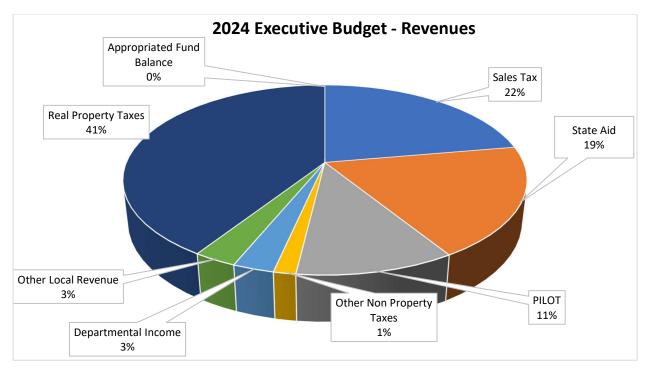
Full Value Property History (\$ in Millions)								
	2020 2021 2022 2023 2024							
Assessed Valuation	\$674.84	\$676.79	\$682.23	\$682.67	\$691.44			
Equalization Rate	0.9860	0.9620	0.9320	0.8800	0.7300			
Full Valuation	\$684.42	\$703.53	\$732.01	\$775.76	\$947.18			
YoY % Growth	1.9%	2.8%	4.0%	6.0%	22.1%			







2024 Executive Budget Appropriation Summary (\$ in Millions)					
	2023 Adopted	2024 Executive	Ch	ange	
Health Insurance	\$4.79	\$4.90	\$	0.10	
Public Works	\$6.91	\$6.84	\$	(0.07)	
Police	\$7.36	\$7.59	\$	0.23	
Fire	\$5.74	\$5.88	\$	0.14	
Other Employee Benefits	\$5.63	\$5.65	\$	0.02	
Parks	\$1.81	\$1.65	\$	(0.16)	
Debt Service	\$2.23	\$2.08	\$	(0.16)	
General Administration	\$1.58	\$1.79	\$	0.21	
Capital	\$1.09	\$1.41	\$	0.32	
Other	\$1.30	\$1.94	\$	0.64	
Development	\$.42	\$.43	\$	0.01	
Total Appropriations	\$38.85	\$40.15	\$	1.30	



2024 Executive Budget Revenue Summary (\$ in Millions)					
	2023	2024	Change		
	Adopted	Executive	Change		
Sales Tax	\$8.61	\$8.96	\$	0.34	
State Aid	\$7.35	\$7.62	\$	0.27	
PILOT	\$4.14	\$4.30	\$	0.17	
Other Non-Property Taxes	\$.62	\$.60	\$	(0.02)	
Departmental Income	\$.91	\$1.12	\$	0.21	
Other Local Revenue	\$.67	\$1.17	\$	0.50	
Sub-Total	\$22.3	\$23.77	\$	1.39	
Real Property Taxes	\$16.17	\$16.38	\$	0.21	
Appropriated Fund Balance	\$.38	\$ 0.00	\$	(0.38)	
Total Revenue & Other Sources	\$38.85	\$40.15	\$	1.30	

Revenue Summary: The Executive Budget estimates a total of \$7.19 million in local/other miscellaneous revenues for Fiscal Year 2024. This is an increase of \$850 thousand above the 2023 adopted budget. Sales tax is projected at \$8.92 million while total state aid is projected to increase slightly at \$7.57 million. The 2024 Executive Budget calls for \$16.38 million to be raised through real property taxes, which represents an increase from 2022 of \$208 thousand, or 1.29%.

Sales Tax: Sales tax is projected at \$8.96 million, which is an increase from the 2022 projection of 4.0%.

<u>State Aid Per Capita</u>: State aid per capita is projected to increase to \$7.62 million, slightly up from the 2023 adopted budget. This includes include a projected Financial Restructuring Board (FRB) reimbursement for healthcare expenses.

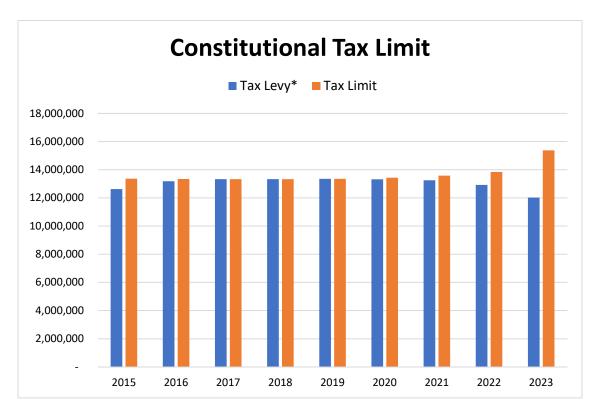
FRB Reimbursement: A Financial Restructuring Board (FRB) reimbursement of \$700,000 for savings for our optional Medicare Program for returning this year. There is anticipated to be at least one more year of reimbursements through this program, if not longer.

<u>BPU PILOT Contributions</u>: In total, BPU payments in lieu of taxes (PILOTs) are projected at \$4.11 million, a 4% increase from last year.

Interest on Investments: The City has invested its substantial American Rescue Plan Act (ARPA) funds into money market accounts. Due to a high balance and higher than normal interest rates, we are projecting that this will earn at least \$500 thousand dollars in interest payments for next year's budget. Interest will decrease over time as ARPA funds are expended.

2024 Executive Budget Payroll Summary						
	2023 Adopted	2024 Executive	Change			
Regular Pay	\$16,675,329.95	\$17,641,548.12	\$ 966,218.17			
Part Time Pay	\$259,500.00	\$379,885.00	\$ 120,385.00			
Overtime	\$1,129,376.60	\$716,300.00	\$ (413,076.60)			
Longevity	\$119,030.00	\$118,919.00	\$ (111.00)			
Differential Pay	\$541,247.00	\$142,505.42	\$ (398,741.58)			
207A Pay	\$73,079.93	\$112,048.82	\$ 38,968.89			
Stipend/Comp Time	\$161,047.00	\$470,065.00	\$ 309,018.00			
Sick Bonus	\$49,380.00	\$107,651.38	\$ 58,271.38			
Total	\$19,007,990.48	\$19,688,922.74	\$ 780,932.26			

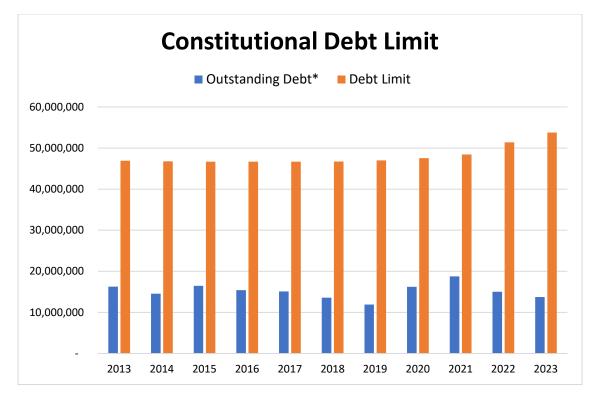
Constitutional Tax Limit History (\$ in Millions)					
	Tax Levy*	Tax Limit			
2014	\$12.24	\$13.41			
2015	\$12.62	\$13.36			
2016	\$13.19	\$13.34			
2017	\$13.33	\$13.33			
2018	\$13.34	\$13.34			
2019	\$13.35	\$13.35			
2020	\$13.31	\$13.43			
2021	\$13.24	\$13.58			
2022	\$12.91	\$13.84			
2023	\$12.03	\$15.37			



*Represents portion of Tax Levy subject to Tax Limit

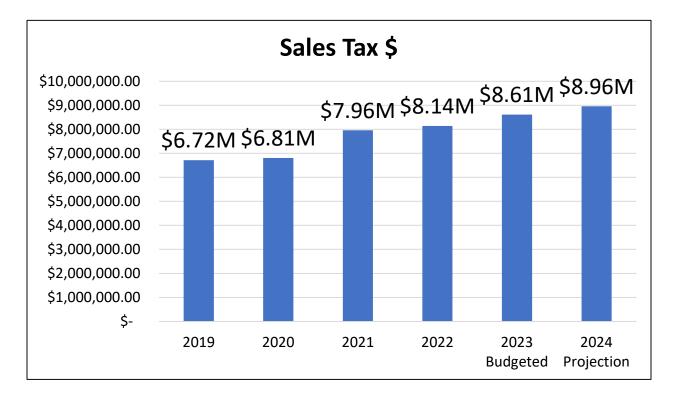
Jamestown's 2024 Executive tax levy is 78.24% of its taxing power.

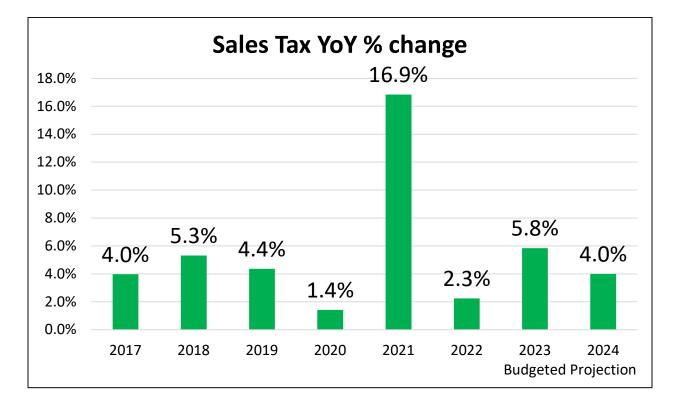
Constitutional Debt Limit History (\$ in Millions)					
	Outstanding Debt*	Debt Limit			
2011	\$10.21	\$47.16			
2012	\$9.81	\$47.03			
2013	\$16.26	\$46.93			
2014	\$14.56	\$46.77			
2015	\$16.48	\$46.69			
2016	\$15.44	\$46.66			
2017	\$15.1	\$46.67			
2018	\$13.61	\$46.72			
2019	\$11.9	\$46.98			
2020	\$16.250	\$47.53			
2021	\$18.76	\$48.43			
2022	\$15.02	\$51.40			
2023	\$13.73	\$53.76			



*Represents portion of outstanding debt subject to debt limit Jamestown's outstanding debt is 25.38% of the constitutional limit.

Historical Sales Tax Revenue





Debt Statement

GENERAL FUND STATEMENT OF DEBT					
As	of September 3	0, 2023	-		
DEBT OUTSTANDING	ISSUE DATE	MATURITY DATE	INTEREST RATE	PRINCIPAL OUTSTANDING	
Serial Bonds:					
2005 General Obligation (Refunded 2013)	February- 2013	February- 2030	2.25 - 3.00%	\$2,750,000	
2010A Public Improvements (Refunded 2019)	March-2019	June-2025	5.00%	\$788,456	
2011A Public Improvements (Refunded 2020)	October- 2020	June-2026	5.00%	\$955,000	
2015 Public Improvement	April-2015	January- 2035	3.00%	\$2,635,000	
2021 Public Improvement	March-2021		1.00 - 4.00%	\$4,636,000	
Total Serial Bonds				\$11,764,456	
Bond Anticipation Notes:					
May 23 BAN Interest				\$181,325	
Total Bond Anticipation Notes				\$181,325	
Total Debt Outstanding				\$11,945,781	
Please note that this schedule excludes Board of Public Utilities debt					

Property Tax Exemption Impact Report

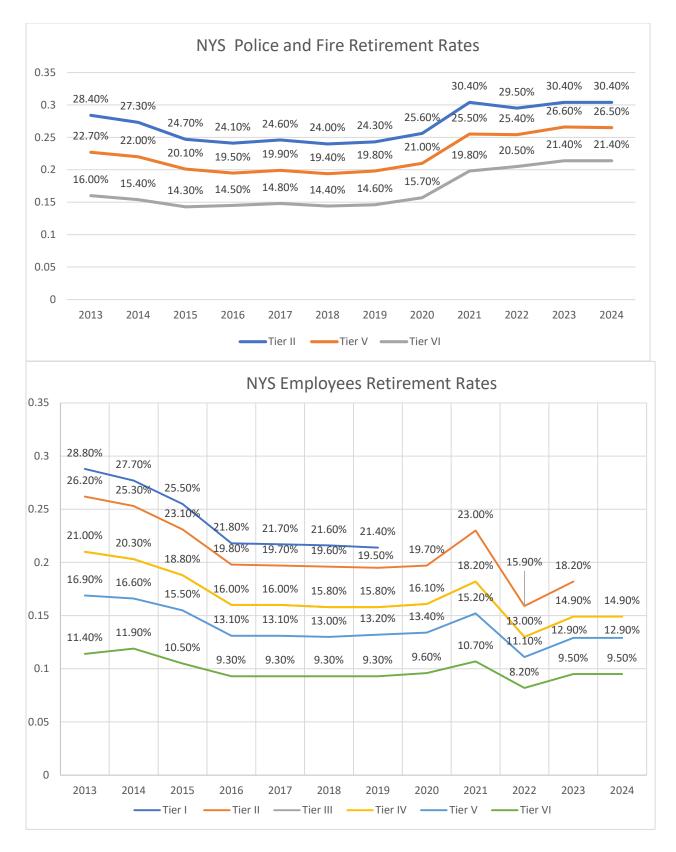
NYS - Real Property System County of Chautauqua City of Jamestown - 0608 Assessor's Report - 2023 - Prior Year File S495 Exemption Impact Report Town Summary RPS221/V04/L001 Date/Time - 9/26/2023 09:51:57 Total Assessed Value 1,121,652,334 Uniform Percentage 73.00

Equalized Total Assessed Value 1,536,510,047

Exemption Code	Exemption Name	Statutory Authority	Number of Exemptions	Total Equalized Value of Exemptions	Percent of Value Exempted
10110	O/S SPEC DIST - SEWER OR WATER	RPTL 410-a	1	7,671	0.00
12100	NYS - GENERALLY	RPTL 404(1)	11	10,632,625	0.69
13100	CO - GENERALLY	RPTL 406(1)	7	533,562	0.03
13350	CITY - GENERALLY	RPTL 406(1)	293	170,615,549	11.10
13450	CITY O/S LIMITS - AVIATION	RPTL 406(7)	151	501,507	0.03
13800	SCHOOL DISTRICT	RPTL 408	26	42,830,685	2.79
13970	REGIONAL OTB CORPORATION	RACING L 513	1	410,959	0.03
18020	MUNICIPAL INDUSTRIAL DEV AGENC	RPTL 412-a	21	65,212,671	4.24
18060	URBAN REN: OWNER-MUN U R AGEN	GEN MUNY 555 & 560	36	10,334,247	0.67
18080	MUN HSNG AUTH-FEDERAL/MUN AID	PUB HSNG L 52(3)&(5)	9	9,060,274	0.59
21600	RES OF CLERGY - RELIG CORP OWN	RPTL 462	14	1,659,178	0.11
25110	NONPROF CORP - RELIG(CONST PRO	RPTL 420-a	131	38,151,918	2.48
25120	NONPROF CORP - EDUCL(CONST PR	RPTL 420-a	25	96,905,479	6.31
25130	NONPROF CORP - CHAR (CONST PRI	RPTL 420-a	60	27,670,274	1.80
25210	NONPROF CORP - HOSPITAL	RPTL 420-a	28	12,042,192	0.78
25230	NONPROF CORP - MORAL/MENTAL IN	RPTL 420-a	21	6,138,082	0.40
25300	NONPROF CORP - SPECIFIED USES	RPTL 420-b	47	13,401,781	0.87
25600	NONPROFIT HEALTH MAINTENANCE	RPTL 486-a	16	53,888,082	3.51
25900	SYSTEM CODE	STATUTORY AUTH NOT DEFINED	109	2,629,178	0.17
26100	VETERANS ORGANIZATION	RPTL 452	2	246,986	0.02
26250	HISTORICAL SOCIETY	RPTL 444	4	2,321,918	0.15
27350	PRIVATELY OWNED CEMETERY LANI	RPTL 446	5	1,366,438	0.09
28110	NOT-FOR-PROFIT HOUSING COMPAN	RPTL 422	16	788,630	0.05
28540	NOT-FOR-PROFIT HOUS CO - HOSTE	RPTL 422	2	411,233	0.03
41101	VETS EX BASED ON ELIGIBLE FUND	RPTL 458(1)	33	154,863	0.01
41103	VETS EX BASED ON ELIGIBLE FUND	RPTL 458(1)	53	243,082	0.02
41400	CLERGY	RPTL 460	10	20,548	0.00
41800	PERSONS AGE 65 OR OVER	RPTL 467	154	4,929,281	0.32
41803	PERSONS AGE 65 OR OVER	RPTL 467	1	23,288	0.00
43313	SYSTEM CODE	STATUTORY AUTH NOT DEFINED	9	479,808	0.03
44211	HOME IMPROVEMENTS	RPTL 421-f	1	12,329	0.00
47610	BUSINESS INVESTMENT PROPERTY	RPTL 485-b	29	3,001,005	0.20
48660	HOUSING DEVELOPMENT FUND CO	P H FI L 577,654-a	3	2,787,671	0.18
48670	REDEVELOPMENT HOUSING CO	P H FI L 125 & 127	3	351,233	0.02
50000	SYSTEM CODE	STATUTORY AUTH NOT DEFINED	132	10,280,921	0.67

Total Exemptions Exclusive of System Exemptions:	1,332	579,764,227	37.73
Total System Exemptions:	132	10,280,921	0.67
Totals:	1,464	590,045,148	38.40

Retirement Contribution Rates



Revenue Projection Summary

		2023 Budget	2024 Budget	Increase/(Decrease)
A1001	REAL PROPERTY TAXES	16,172,483	16,380,327	207,844
A1051	GAIN TAX ACQUIRED PROPERTY	-	-	
	FEDERAL HOUSING PAYMENTS	37,614	37,614	0
A1081	OTHER PAYMENTS IN LIEU OF TAXES	191,157	198,200	7,043
A1090	INTEREST & PENALTIES ON TAXES-CITY	28,514	29,500	986
A1110	SALES TAX	8,613,050	8,957,572	344,522
		0,010,000	0,557,572	544,522
A1170	FRANCHISE FEE	328,260	320,000	(8,260)
A1230	CITY TREASURER'S FEES	79,527	71,250	(8,277)
A1232	CITY TREAS - SCH TAX COLL FEE	-	-	-
A1250	ASSESSOR'S FEES	-	-	-
	CITY CLERK'S FEES	101,371	101,371	-
	UTILITITIES GROSS RECEIPTS	108,709	108,709	-
	POLICE DEPT FEES	14,543	15,000	457
	FIRE INSPECTION FEES	23,125 350,000	23,425	300
	EMS BILLING DOG VIOLATIONS	1,369	550,000 1,369	200,000
	TRAFFIC CONTROL FEES	687	700	13
	PARKING VIOLATIONS	284,953	300.000	15,047
			,	
A1710	PUBLIC WORKS SERVICES	56,490	56,490	-
A1720	PARKING LOTS AND GARAGES	6,000	25,000	19,000
A1740	ON-STREET PARKING METER	126,644	100,000	(26,644)
A2001	PARK FEES	47,959	47,959	-
A2070	CONTRIBUTIONS, PRIVATE AGENCIES	-	-	-
A2220	CIVIL SERVICE FEES	-	-	-
42401		10.028	F00 000	490.072
	INTEREST & EARNINGS OF INVESTMENTS RENTALS-TAX ACQUIRED PROP	19,028	500,000	480,972
	RENTALS OF REAL PROP-GOV	303,504	302,899	(605)
	BUSINESS AND OCCUP LICENSES	29,184	30,000	816
	GAMES OF CHANCE	-	-	-
	BINGO FEES	-	-	-
A2542	DOG LICENSES	17,162	17,162	-
A2545	AUTOMATED DEVICES LICENSE	2,000	2,000	-
A2546	MARRIAGE LICENSES	4,390	4,390	-
A2555	BUILDING PERMITS	28,933	28,933	-
	RIGHT-OF-WAY PERMITS	134,100	140,000	5,900
	SPEC. EVENT/VENDOR PERMIT	5,320	5,320	-
	ENCROACHMENT PERMITS	4,625	4,625	-
		36,000	50,000	14,000
A2660 A2701	SALES OF CITY OWNED PROPERTY REFUNDS FOR APPROP EXP	- 14 222	- 14 222	-
	OTHER UNCLASSIFIED REVENUE	14,322 1,000	<u>14,322</u> 1,000	
	CONTRB-ELECTRIC FUND	2,182,246	2,255,663	73,416
	CONTRB-WATER FUND	977,663	1,024,897	47,234
A2817	CONTRB-DISTRICT HEAT FUND	90,194	92,101	1,907
	CONTRB-WASTEWATER FUND	442,972	459,929	16,957
A2819	CONTRB-SOLID WASTE FUND	254,814	274,007	19,193
	EARNINGS TEMP INV CAPITAL	-	-	-
A3001	STATE AID PER CAPITA	5,072,280	4,572,280	(500,000)
	STATE AID PER CAPITA - Health Insurance	-	700,000	700,000
A3004	STATE AID REORGAN. & EFFICIENCY GRANTS	-	-	-
A3005	STATE AID MORTGAGE TAX	170,351	200,000	29,649
	STATE AID COURT FACILITIES	24,812	52,551	27,739
	STATE AID - REAL PROPERTY TAX ADMINISTRA	-	-	-
A3330	STATE AID - COURT SECURITY	290,406	302,917	12,511
A3501	STATE HIGHWAY AID	1,590,311	1,590,000	(311)
A3589	REIMBURSEMENT ST HGWY MN	203,439	203,439	-
	BOND PREMIUM		-	
A5789	NYS RETIREMENT AMORTIZATION	-	-	
				1,681,410